



ENERGY STAR® Program Requirements Product Specification for Central Air Conditioner and Heat Pump Equipment

Eligibility Criteria Draft 2 Version 6.0

1 Following is the Draft 1 Version 6.0 product specification for ENERGY STAR certified central air conditioner
2 and heat pump equipment. A product shall meet all of the identified criteria if it is to earn the ENERGY
3 STAR.

4 **1) Definitions:** Below are the definitions of the relevant terms in this document.

5 A. Central Air Conditioner (CAC) or Central Air Conditioning Heat Pump (HP)¹: A product, other than
6 a packaged terminal air conditioner or packaged terminal heat pump, which is powered by single
7 phase electric current, air cooled, rated below 65,000 Btu per hour, not contained within the same
8 cabinet as a furnace, the rated capacity of which is above 225,000 Btu per hour, and is a heat
9 pump or a cooling unit only.

10 A central air conditioner or central air conditioning heat pump may consist of: A single-package
11 unit; an outdoor unit and one or more indoor units; an indoor unit only; or an outdoor unit with no
12 match. In the case of an indoor unit only or an outdoor unit with no match, the unit must be tested
13 and rated as a system (combination of both an indoor and an outdoor unit).

14 B. Single-package unit²: Any central air conditioner or heat pump that has all major assemblies
15 enclosed in one cabinet.

16 C. Split System²: Any air conditioner or heat pump that has at least two separate assemblies that are
17 connected with refrigerant piping when installed. One of these assemblies includes an indoor coil
18 that exchanges heat with the indoor air to provide heating or cooling, while one of the others
19 includes an outdoor coil that exchanges heat with the outdoor air. Split systems may be either
20 blower coil systems or coil-only systems.

21 D. Ducted System²: An air conditioner or heat pump that is designed to be permanently installed
22 equipment and delivers conditioned air to the indoor space through a duct(s). The air conditioner
23 or heat pump may be either a split-system or a single-package unit.

24 E. Non-ducted Indoor Unit²: An indoor unit that is designed to be permanently installed, mounted on
25 room walls and/or ceilings, and that directly heats or cools air within the conditioned space.

26 F. Gas/Electric Package Unit: A single package unit with gas heating and electric air conditioning that
27 is often installed on a slab or roof.

28 G. Basic Model¹: All units of a given type of covered product (or class thereof) manufactured by one
29 manufacturer and which have the same primary energy source and, which have essentially

¹ 10 CFR part 430, Subpart A, § 430.2 Definitions

² 10 CFR part 430, Subpart B, Appendix M1

30 identical electrical, physical, or functional (or hydraulic) characteristics that affect energy
31 consumption, energy efficiency, water consumption or water efficiency.

32 H. Heating Seasonal Performance Factor 2 (HSPF2)³: HSPF2 is the total space heating required in
33 region IV during the space heating season, expressed in Btu, divided by the total electrical energy
34 consumed by the heat pump system during the same season, expressed in watt-hours. The
35 represented value of HSPF determined in accordance with Appendix M1 is HSPF2, and the
36 represented value in accordance with Appendix M is HSPF.

37 I. Seasonal Energy Efficiency Ratio 2 (SEER2)³: SEER2 is the total heat removed from the
38 conditioned space during the annual cooling season, expressed in Btu, divided by the total
39 electrical energy consumed by the air conditioner or heat pump during the same season,
40 expressed in watt-hours. The represented value determined in accordance with Appendix M1 is
41 SEER2, and the represented value in accordance with Appendix M is SEER.

42 J. Energy Efficiency Ratio 2 (EER2)³: EER2 is the ratio of the average rate of space cooling delivered
43 to the average rate of electrical energy consumed by the air conditioner or heat pump. This ratio is
44 expressed in Btu per watt.h (Btu/W.h). The represented value determined in accordance with
45 appendix M1 is EER2, and the represented value determined in accordance with Appendix M is
46 EER.

47 **Note:** The above definitions have been updated to match or align with those contained in the Code of
48 Federal Regulations Title 10 part 430, Subparts A and B. Note that due to the change in the DOE definition,
49 the specification throughout has been amended to refer to Central Air Conditioners and Heat Pumps
50 (CAC/HP), rather than the previous term, Air-Source Heat Pump.

51 K. Coefficient of Performance (COP)²: COP means the ratio of the average rate of space heating
52 delivered to the average rate of electrical energy consumed by the heat pump. These rate
53 quantities must be determined from a single test or, if derived via interpolation, must be
54 determined at a single set of operating conditions. COP is a dimensionless quantity.

55 L. Percentage of Heating Capacity @ 5°F: The heating capacity of a given unit at 5°F, divided by the
56 heating capacity at 47°F, expressed as a percentage.

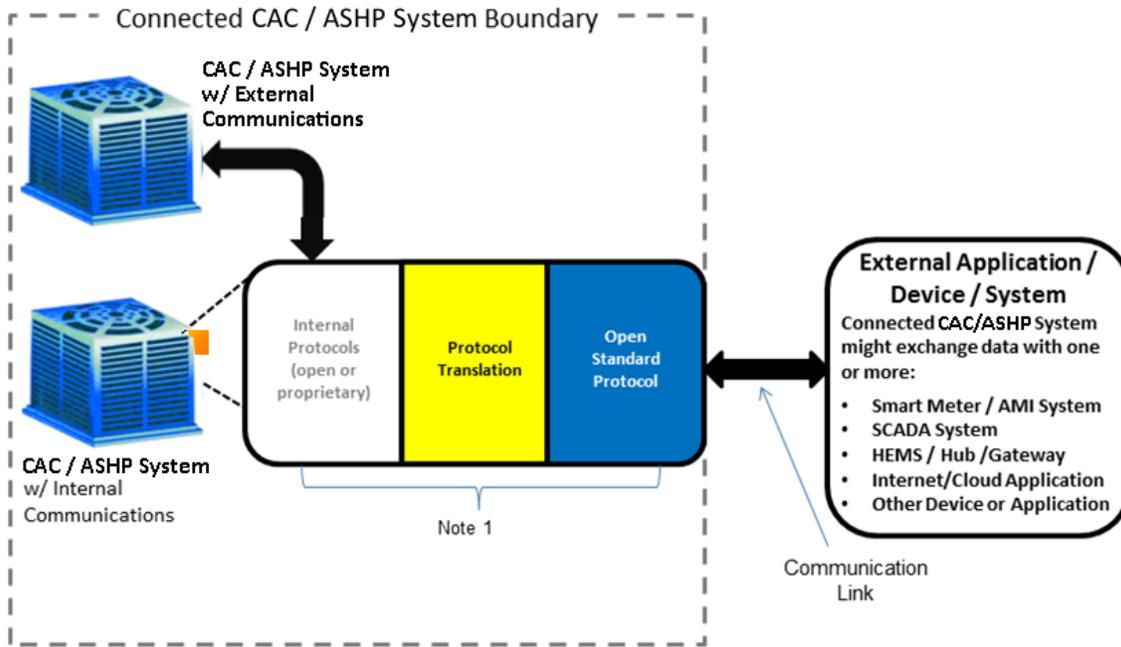
57 **Note:** EPA has revised the definition of “Percentage of Heating Capacity @ 5°F” to be independent of
58 specific test methods.

59 M. Independent Coil Manufacturer (ICM)²: A manufacturer that manufactures only the indoor unit
60 (coil) in a Central Air Conditioner or Air-Source Heat Pump Split System.

61 N. System Manufacturer (SM): A manufacturer that manufactures all the major assemblies in an Air-
62 Source Unitary Heat Pump and/or Unitary Air-Conditioner.

63 O. Communication Link: As shown in Figure 1, the mechanism for bi-directional data transfers
64 between the connected CAC/HP system and one or more external applications, devices or
65 systems.

³ Based on definition in 10 CFR part 430, Subpart B, Appendix M and M1



66
67 **Figure 1. Connected CAC/HP System (CCS)**

- 68 P. Connected CAC/HP System (CCS): Includes the ENERGY STAR certified Central Air Conditioner
69 or Heat Pump product, integrated or separate communications hardware, and additional hardware
70 and software required to enable connected functionality, including controllers/thermostats. In the
71 case of a CCS that implements Open ADR 2.0 with a virtual end node (VEN) in the cloud, that
72 VEN is part of the CCS for purposes of this specification. For products implementing CTA-2045A,
73 the module is not considered part of the CCS for purposes of this specification. A product
74 implementing both using a communication module in a CTA-2045 port could be tested both ways
75 and identified as implementing both standards for the purposes of the ENERGY STAR product
76 finder.
- 77 Q. Consumer Authorized Third Party: Any entity for which the consumer has provided explicit
78 permission to access the CCS connected functionality, in whole or in part, via a communication
79 link.
- 80 R. Demand Response (DR)⁴: Changes in electric usage by demand-side resources from their normal
81 consumption patterns in response to changes in the price of electricity over time, or to incentive
82 payments designed to induce lower electricity use at times of high wholesale market prices or
83 when system reliability is jeopardized.
- 84 S. Demand Response Management System (DRMS): The system operated by a program
85 administrator, such as the utility or third party, which dispatches signals with DR requests and/or
86 price signals to the CCS products and receives messages from the CCS product.
- 87 T. Interface Specification: A document or collection of documents that contains detailed technical
88 information to facilitate access to relevant data and product capabilities over a communications
89 interface.

⁴ Federal Energy Regulatory Commission, <https://www.ferc.gov/industries/electric/indus-act/demand-response/dr-potential.asp>. This definition does not cover all aspects of how load flexibility is being used by utilities. For instance, it does not cover behavioral DR, dispatch to prevent spilling wind resources, or reducing peak demand for natural gas. EPA intends to address any and all of these use cases in our criteria in addition to the more traditional DR in the FERC definition.

- 90 U. Load Management Entity: DRMS, home energy management system, and the like.
- 91 V. Open Standards: Communication with entities outside the CCS that use, for all communication
92 layers, standards:
- 93 • included in the Smart Electric Power Alliance (SEPA) Catalog of Standards⁵, and/or
- 94 • included in the NIST Smart Grid Framework Tables 4.1 and 4.2⁶, and/or
- 95 • adopted by the American National Standards Institute (ANSI) or another well-established
96 international standards organization such as the International Organization for Standardization
97 (ISO), International Electrotechnical Commission (IEC), International Telecommunication Union
98 (ITU), Institute of Electrical and Electronics Engineers (IEEE) or Internet Engineering Task Force
99 (IETF).⁷
- 100 W. On-Premises: Refers to a function that relies only on equipment present at the physical installed
101 location of the ENERGY STAR certified device/equipment.
- 102 X. Consumer Override (of DR events): Choosing to opt out of a scheduled and/or active DR event the
103 product would otherwise respond to, without cancelling program enrollment.

104 **Note:** EPA proposed definitions O – X in the Limited Topic Proposal on July 29, 2019 to support criteria for
105 connected CAC/HP. EPA received no comments on those definitions.

106 **2) Scope:**

- 107 A. Included Products: Single package, split system, and gas/electric package units that meet the
108 definitions of a central air conditioner or heat pump as specified herein are eligible for ENERGY
109 STAR certification, with the exception of products listed in Section 2.B. Units may be intended for
110 installation into a duct system, or may be ductless.
- 111 B. Excluded Products: Three phase central air conditioners and heat pumps, and products rated at
112 65,000 Btu/h or above are not eligible for ENERGY STAR.

113 **3) Certification Criteria:**

- 114 A. Climates: ENERGY STAR requirements for heat pumps are divided into the following two climate
115 applications.
- 116 a. Cold Climate – Criteria designed for applications where performance should be optimized for
117 peak heating and part-load cooling performance.
- 118 b. Moderate and Hot Climate – Criteria designed for applications where performance should be
119 optimized for peak cooling performance.

120 **Note:** EPA received comments supporting the effort to develop climate-based criteria and to require
121 additional low temperature criteria for Cold Climate heat pumps. EPA also received feedback from
122 stakeholders that a state-based label would be confusing and may not always be helpful in identifying the
123 appropriate unit for an installed location. EPA agrees and prefers the climate-based approach as proposed
124 in this draft. By establishing different criteria for Moderate/hot Climates versus Cold Climates, EPA can

⁵ <https://sepapower.org/knowledge/catalog-of-standards/>

⁶ <https://www.nist.gov/sites/default/files/documents/smartgrid/NIST-SP-1108r3.pdf>

⁷ <http://www.gridstandardsmap.com/>

125 recognize products that are optimized for either climate and allow utilities and consumers to identify
 126 products that will better meet their needs. Under this proposal, EPA would identify those heat pumps
 127 meeting Cold Climate requirements with a modified ENERGY STAR certification mark designating those
 128 units as “ENERGY STAR Cold Climate.” All other qualifying HP units would comply with the SEER2, EER2,
 129 and HSPF2 requirements specified below for Moderate and Hot Climate (but not the additional COP or
 130 Percentage of Heating Capacity requirements applied to Cold Climate products) and use an “ENERGY
 131 STAR Moderate and Hot Climate” designation. EPA seeks additional feedback about specific terms
 132 describing climates that would resonate with consumers. We invite stakeholders with survey or focus group
 133 information to share it with us, and also are working to develop such information ourselves.

134 EPA recognizes that there may be very efficient heat pumps that will meet both the Cold Climate
 135 performance criteria and the higher EER requirement for Moderate and Hot Climates. As these units will be
 136 an appropriate choice for consumers in all climates, EPA is considering whether an “all climates” label is
 137 needed, or recognizing them with the traditional ENERGY STAR label, without a climate modifier will
 138 communicate clearly.

139 The designations tailored for this purpose are intended to inform consumers and contractors of the suitability
 140 of a heat pump to their climate without imposing strict requirements associated with installed or sold
 141 location. This has the advantage of providing better information for consumers in the many states with a
 142 range of climate zones. Manufacturers would only be responsible for ensuring that the correct label is
 143 associated with the correct unit. There is no requirement that a physical label be installed on the unit itself.

144 CACs would continue to use the standard ENERGY STAR label.

145 B. Energy Efficiency Requirements:

146 a. Certification Metric Criteria

147 **Table 2: Energy-Efficiency Criteria for Certified Residential Central Air Conditioners**

Product Type	SEER2	EER2
CAC Split Systems	≥ 16.0	≥ 12.0
CAC Single Package Equipment ¹	≥ 16.0	≥ 11.5

148 1. Including gas/electric package central AC units.

151 **Table 3: Energy-Efficiency Criteria for Certified Residential Heat Pumps**

152 *For purposes of ENERGY STAR certification, a Heat Pump model may be designated as either*
 153 *Moderate and Hot Climate or Cold Climate as per the associated requirements in Table 3.*

Product Type	Moderate and Hot Climate			Cold Climate		
	SEER2	EER2	HSPF2	SEER2	EER2	HSPF2
HP Split Systems	≥ 16.0	≥ 12.0	≥ 7.8	≥ 16.0	≥ 11.0	≥ 8.5
HP Single Package Equipment ¹	≥ 16.0	≥ 11.5	≥ 7.5	≥ 16.0	≥ 10.6	≥ 8.1

154 1. Including gas/electric package heat pumps, which are only eligible for the Moderate and Hot
 155 Climate designation.
 156

- 157 i. Cold Climate Heat Pumps Low Ambient Performance: To earn the Cold Climate
158 designation, heat pumps must demonstrate low ambient performance by meeting the
159 following:
- 160 • COP at 5° F \geq 1.75, measured in accordance with Appendix M1.⁸
 - 161 • Percent of Heating Capacity at 5° F \geq 70%, with both the 5° F and 47° F capacities
162 measured in accordance with Appendix M1.⁸
 - 163 • Perform a controls verification procedure (CVP) to confirm that the settings
164 used/performance for the low ambient test point at 5° F are achieved by the native
165 controls operating as they would in a customer's home.

166 **Note:** In response to stakeholder feedback, EPA is proposing a significant delay to the effective date of this
167 specification such that it aligns with the compliance date for the forthcoming DOE standard. Recognizing the
168 investment being made in improving efficiency in light of these standards, and the value more time provides
169 partners, EPA is coupling this later effective date with more stringent criteria. This includes higher SEER2
170 and HSPF2 requirements from the levels proposed in Draft 1. These criteria maintain differentiation above
171 minimum efficiency standards in the 2023 market and achieve the long-term savings goals of the ENERGY
172 STAR program.

173 EPA had extensive conversations about the need for a heating capacity maintenance criterion, with opinions
174 expressed on both sides of the issue even within the same stakeholder group. Those supporting the
175 requirement affirmed EPA's understanding that for homes heated exclusively by a heat pump, sufficient
176 capacity at low temperatures protects against excessive use of expensive, inefficient electric resistance
177 backup heat. On the other hand, it was pointed out that where heat pumps are currently being installed in
178 cold climate regions, they are often supplementary to an existing heating system. In fact, for many
179 homeowners the main draw of a new system may be the provision of air conditioning. In many cases
180 studied with realistic assumptions, the current cost to heat with a heat pump may be higher than heating
181 with gas or oil, even at temperatures well above 5°F.

182 However, EPA notes this specification will not be effective until 2023, by which time the situation may have
183 changed. Furthermore, the units installed in 2023 are likely to still be operating in 2035, by which time we
184 expect the situation to have changed significantly. In light of the range of different factors at play, ensuring
185 reasonably anticipated heating performance at lower temperatures appears to be the best course consistent
186 with the ENERGY STAR promise of no trade-offs in performance for efficiency. For this reason, EPA has
187 maintained the requirement, albeit at a somewhat lower level with the aim of reducing cost but ensuring a
188 minimum performance. We welcome further discussion.

189 In response to draft 1, manufacturers raised a concern that the heating capacities at 5F and 47F needed to
190 be measured according to the same test method, which EPA has allowed for. They were also concerned
191 that the 5°F testing in Appendix M1 is specified in such a way as to be unrealistic, in that they thought the
192 compressor speed for the 47F test must also be used for the 5F condition. EPA is satisfied this is not the
193 case and invites other parties to send questions directly to DOE at ApplianceStandardsQuestions@doe.gov
194 for clarification.

195 On October 1, 2019, the ASRAC Working Group for variable refrigerant flow systems reached consensus on
196 a term sheet that included a "controls verification procedure". The CVP is intended to confirm that fixed
197 settings used in the IEER rating test could be achieved by the products' native controls when set up in a
198 field configuration. While that procedure is intended for commercial variable capacity products, a similar
199 principle is applicable to residential variable capacity products. The CVP addresses persistent concerns that
200 the capability of controls for variable capacity systems are not currently accounted for in ratings, though they
201 may significantly affect the experience of owners of the equipment. EPA proposes that a simplified CVP,
202 designed for low ambient performance of residential variable capacity equipment, be required for
203 certification. EPA will release a draft of this procedure for stakeholder feedback before releasing any

⁸ 10 CFR part 430, Subpart B, Appendix M1 – Section 3.6 Heating mode tests for Different Types of Heat Pumps, Including Heating-Only Heat Pumps

204 subsequent specification drafts.

205 Please note that EPA is aware of a variety of efforts to improve testing for low ambient performance. The
206 low ambient performance metrics make use of a finalized, published test method and will provide some
207 assurance of performance in combination with the CVP. However, as other methods to demonstrate low
208 ambient performance become ready, EPA may add them as alternatives.

209 b. Early Certification Alternate Metric Criteria:

210 For products certifying to Version 6.0 prior to the specification effective date, the Appendix M
211 test method and associated metrics may be used, and products should meet the criteria below.
212 Note that for products that certify early to Version 6.0 using the Appendix M test method, test
213 data according to Appendix M1 using the SEER2, EER2, and HSPF2 metrics must be provided
214 by January 1, 2023 in order for that product to remain certified after this specification effective
215 date.

216 **Table 2A: Energy-Efficiency Criteria for Certified Residential Central Air Conditioners**

Product Type	SEER	EER
CAC Split Systems	≥ 17.00	≥ 12.50
CAC Single Package Equipment ¹	≥ 17.00	≥ 12.00

217
218 1. Including gas/electric package units.

219
220 **Table 3A: Energy-Efficiency Criteria for Certified Residential Heat Pumps**

221 *For purposes of ENERGY STAR certification, a Heat Pump model may be designated as either*
222 *Moderate and Hot Climate or Cold Climate and meet the associated requirements in Table 3A.*

223

Product Type	Moderate and Hot Climate			Cold Climate		
	SEER	EER	HSPF	SEER	EER	HSPF
HP Split Systems	≥ 17.0	≥ 12.5	≥ 9.2	≥ 17.0	≥ 11.5	≥ 10.0
HP Single Package Equipment ¹	≥ 17.0	≥ 12.0	≥ 8.8	≥ 17.0	≥ 11.0	≥ 9.5

224 1. Including gas/electric package units.

225
226 i. Early Certification Cold Climate Heat Pumps Low Ambient Performance: Products certifying
227 as Cold Climate Heat Pumps before the specification effective date may demonstrate low
228 ambient performance by meeting the following:

229 • COP at 5° F ≥ 1.75, based on manufacturer provided application data.

230 • Percent of Heating Capacity at 5° F ≥ 70%, with the heating capacity at 5° F based on
231 manufacturer provided application data, and the heating capacity at 47° F measured in
232 accordance with Appendix M.⁹

233 • Perform a controls verification procedure (CVP) to confirm that the settings
234 used/performance assumed for the 5° F application data are achieved by the native
235 controls operating as they would in a customer’s home.

236 **Note:** Products that certify early to version 6.0 may be designated as cold climate, as well as connected
237 (see Section 4) before the effective date of the specification. However, EPA learned that given how many
238 combinations must be redesigned and/or re-rated before 2023 and limitations in design and laboratory
239 capacity, few units will be ready to use the M1 test method through 2021. To account for this, EPA has
240 provided criteria in terms of the metrics defined by Appendix M and will allow 5°F application data such as
241 manufacturers currently provide to be used for cold climate heat pumps. The two sets of criteria were
242 selected to be equivalent, and if stakeholders feel these values are not entirely aligned, EPA appreciates
243 further information on crosswalks for these metrics.

244 Prior to 2023, the CVP will be consistent, to the extent possible, with Appendix M provisions. After the 2023
245 effective date, the CVP will be consistent, to the extent possible, with Appendix M1 provisions.

246 C. Staged or Variable Capacity Requirement: To earn the ENERGY STAR, the unit must be capable of
247 operating at two or more distinct capacities or must have a capacity which is continuously variable.

248 **Note:** EPA received multiple comments supporting this requirement or supporting requiring fully variable
249 capacity as well as comments that no prescriptive requirement should be added. EPA believes that requiring
250 staged or variable capacity units have distinct efficiency and performance advantages over fixed capacity.
251 Firstly, they can mitigate inefficiency in installations where the home needs more airflow than the ducts were
252 built for, which is very common. They will provide lower-noise operation most of the year, and in humid
253 climates will control indoor humidity better; in general, providing excellent performance over a wider variety
254 of conditions. Furthermore, the difference in performance may widen as control algorithms for variable
255 capacity units continue to improve. On the other hand, EPA is also aware that the higher SEER2
256 requirements may de facto ensure that only staged or variable capacity units are certified in any case.

257 D. Installation Capabilities: To certify as ENERGY STAR, CAC/HPs must be capable of providing at
258 least three of the following capabilities to aid in quality installation. For purposes of this section, a
259 thermostat or controller can be considered part of the system. Items a, b, and c are understood to
260 be measured at maximum fan speed and capacity.

261 a. Refrigerant charge – System can verify that the refrigerant charge is within manufacturer
262 recommended tolerances at a range of conditions including outdoor temperatures at least as
263 low as 55°F.

264 b. Airflow measurement or external static pressure – System shall have some capability to display
265 airflow and confirm that it is within the OEM recommended settings, or to display external static
266 pressure and fan speed setting. (Not relevant to ductless units.)

267 c. Blower fan power draw – System shall have the capability to measure and report the watt draw
268 of the blower fan.

269 d. If systems DO NOT include any of the capabilities in a, b, or c, and have multiple or variable
270 capacities, the system provides an easily accessible test mode that locks the system into the

⁹ 10 CFR part 430, Subpart B, Appendix M – Section 3.6 Heating Mode Tests for Different Types of Heat Pumps, Including Heating-Only Heat Pumps

271 highest fan speed and compressor capacity setting available in that installation, such that a
272 technician can measure the quantities in a, b, and c with external equipment.

273 e. Automatic system discovery – System is capable of automatically recognizing compatible
274 communicating indoor/outdoor units, furnaces. Automatic discovery of humidifiers and
275 dehumidifiers is encouraged.

276 f. Preprogrammed system tests – System shall automatically prompt the installer to run
277 preconfigured system tests following the initial setup. These tests should verify, at a minimum,
278 fan blower, cooling-mode, defrost mode, heat pump only heating, and auxiliary heating tests as
279 applicable to the product. The test should require installer verification of the results before
280 exiting test mode.

281 **Note:** Comments received on the Draft 1 specification and discussions during stakeholder meetings
282 indicated that as ENERGY STAR criteria increase, they may approach a point where investment in
283 installation quality becomes a more cost-effective path to efficiency. EPA recognizes the importance of
284 proper installation and has proposed these requirements to align with the efforts of the Residential Energy
285 Services Network (RESNET) to develop an installation rating system for CAC/HPs. The requirements above
286 are aligned with tasks specified by either the ENERGY STAR certified homes program or the ACCA/ANSI
287 Quality Installation Verification Protocols. EPA is proposing to require three of the above capabilities but
288 includes this broader list to forecast the Agency’s interest in all of these capabilities.

289 EPA understands that in the determination of airflow, external static pressure, and blower fan power, only
290 two of these quantities need to be reported for a technician to calculate the third (with a manufacturer
291 provided fan table). With the understanding that there is not an industry standard or preferred quantities to
292 report, EPA has structured this section to allow for any two of these to be reported by the unit.

293 Mirroring the RESNET installation grading work, measurement of the system operation (refrigerant charge,
294 blower fan watt draw, airflow, and/or external static pressure) should be done at the maximum fan speed
295 and compressor capacity the system will experience as installed. Systems that display one or more of these
296 quantities are assumed to have such a “test mode” for the measurement. We note that having such an
297 easily accessible “test mode” would on its own be a useful feature, such that whatever the unit doesn’t
298 display itself can conveniently be measured by a technician. This is the original of d.

299 EPA has proposed additional automatic setup capabilities (system discovery and installer system tests) that
300 are currently on the market but accomplished through the interface of a thermostat. For this section of the
301 specification, a thermostat will be considered as within the product boundary, but EPA would like input on
302 whether these capabilities would be accomplishable through an installer app, or the unit itself.

303 E. Multiple Assemblies: For split system central air conditioners and heat pumps, ENERGY STAR
304 certification shall be determined by the rated performance of the particular combination of indoor
305 and outdoor units as tested in accordance with the appropriate regional test procedure, regardless
306 of the fact that the components may be used in other combinations.

307 F. Gas/Electric Package Units: To certify as ENERGY STAR, gas/electric package units shall meet the
308 cooling portion of the single package specification requirements in Table 2 for CACs, or in Table 3
309 for HPs, above. Gas/electric heat pumps may only achieve the Moderate and Hot Climate heat
310 pump label.

311 **Note:** For gas/electric package heat pumps that are subject to the weatherized gas furnace Federal
312 minimum AFUE requirements, EPA will allow these units to be recognized under the Moderate and Hot
313 Climate label only. Through stakeholder outreach, EPA has determined this to be a small portion of the
314 market and these units generally do not meet the intent of the Cold Climate label. If stakeholders are aware
315 of products that should be recognized under the Cold Climate label, EPA welcomes that feedback.

316 G. ICM coil combinations: To certify as ENERGY STAR, ICM coil combinations shall meet the Central
317 Air Conditioner and Heat Pump Split System specification requirements in Tables 2 and 3, above
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318 and include a condensing (outdoor) unit listed in the ENERGY STAR program by a system
319 manufacturer.

320 H. The HSPF2 and SEER2 (or HSPF and SEER) ratings for split systems shall be identical to the
321 levels reported to DOE and appropriately reflected on the current Federal Trade Commission (FTC)
322 Energy guide label. For packaged units, the HSPF2 and SEER2 ratings shall be identical to the
323 levels reported on the Federal Trade Commission (FTC) Energy guide label and to those reported
324 to DOE. For all units where EER2 (or EER) is reported to DOE, the EER2 reported to EPA shall be
325 identical.

326 I. Significant Digits and Rounding:

327 a. All calculations shall be carried out with actual measured or observed values. Only the final
328 result of a calculation shall be rounded. Unless otherwise directed below, calculated results
329 shall be rounded to the nearest significant digit as expressed in the corresponding
330 specification limit.

331 b. Unless otherwise specified, compliance with specification limit shall be evaluated using exact
332 values without any benefit from rounding.

333 c. As specified in 10 CFR, 430.23(m)(3), SEER2, and HSPF2 shall be rounded off to the nearest
334 0.025 Btu/W.h. Similarly, EER2 should also be rounded off to the nearest 0.025 Btu/W.h.

335 d. As specified in 10 CFR, 430.23(m)(3), capacity shall be expressed in accordance with Table
336 4, below:

337 **Table 4: Rounding Requirements for Capacity**

Capacity Ratings, Btu/h	Multiples, Btu/h
< 20,000	50
≥ 20,000 and < 38,000	100
≥ 38,000 and < 65,000	250

338

339 **Note:** The rounding requirements have been updated to be in alignment with the rounding requirements
340 found in 10 CFR § 430.23.

341 **4) Connected Product Criteria:**

342 This section presents connected criteria for ENERGY STAR certified Central Air Conditioners and Heat
343 Pumps. Compliance with Section 4 criteria is optional. ENERGY STAR certified products that comply
344 with all Section 4 criteria will be identified on the ENERGY STAR website as having 'Connected'
345 functionality.

346 A. Communications

347 a. The CCS Communication Link, in Figure 1, shall use Open Standards for all
348 communication layers to enable functions listed in Section 4C).

349 b. An Interface Control Document (ICD), Application Programming Interface (API), or other
350 documentation shall be made available to interested parties that, at minimum, allows
351 access to the functions listed in Section 4C) and is recommended for Section 4B).

352 B. Consumer Feedback

353 a. **User Alerts**

354 The CCS shall be capable of providing at least two types of messages relevant to
355 optimizing its energy consumption, communicating to residents either:

356 i. On the product (if intended to be installed in conditioned space) or its consumer
357 control interface, and/or

358 ii. Transmitted to consumers and consumer authorized third parties via a
359 communication link. This link can include open standards protocols used for
360 Demand Response or could use a secondary communication link.

361 For example, messages relevant to existing fault conditions or energy consumption for
362 CAC/HPs might address a fault condition, a reminder to replace a filter, heat pump
363 refrigerant charge, or a report of energy consumption that is outside the product's normal
364 range.

365 **Note:** Products meeting ENERGY STAR Most Efficient criteria for system status and
366 messaging are compliant with this requirement.

367 b. **Energy Reporting**

368 The product shall be capable of transmitting measured or estimated instantaneous power
369 draw in current conditions via a communication link to energy management systems and
370 other consumer authorized devices, services, or applications. Provision of this
371 information through the communication link and protocol used for demand response shall
372 meet this requirement. *Example: A CCS uses CTA-2045A to comply with section 4)C,*
373 *and implements CommodityRead functionality.*

374 **Note:** EPA did receive feedback that the ENERGY STAR specification should not require anything beyond
375 the requirements defined in AHRI 1380. The items defined above are typical requirements across all
376 ENERGY STAR connected criteria and serve to ensure basic utility is delivered and consistency is
377 encouraged in ways that foster market development. The energy reporting requirement can be met by the
378 functionality required for demand response below. EPA also realizes that AHRI 1380 details more specific
379 requirements for energy reporting and chooses to maintain the above criteria in alignment with the other
380 Connected specifications, with the understanding that a unit meeting the AHRI 1380 requirements would
381 meet this requirement.

382 In addition, EPA typically requires that interface control documentation be provided to allow third parties
383 access to functionality in section 4B), for instance for user alerts. In the long term, EPA believes this is in
384 consumer's best interest for CAC/HP products as well – for instance, it would allow a user to give their
385 contractor using a 3rd party management application access to these alerts. As the market does not
386 currently provide this access, EPA is only recommending, rather than requiring it, in this version. We
387 welcome feedback on the advantages and disadvantages of our short-term approach and long-term
388 intentions.

389 C. Demand Response (DR)

390 a. **DR Communications Protocols**

391 The CCS shall meet the communication and equipment performance standards for CTA-
392 2045-A or OpenADR 2.0b, or both.

393 **Note:** EPA proposes to align with communication requirements in AHRI 1380, which was developed by
 394 industry with considerable involvement by utilities. EPA notes an existing communication module to cloud
 395 DR interface (without open standard application layer) can be brought into compliance by connecting the
 396 product with an OpenADR 2.0b VEN in the cloud. EPA requests feedback on the feasibility and potential
 397 impact of this proposal.

398 **b. Consumer Override**

399 The CCS shall provide an easily accessible means for consumers to override demand
 400 response events during the event or ahead of time for a scheduled event. When the
 401 event is overridden, the CCS shall return to its previous operating mode.

402 Temporary overrides shall be limited to a maximum duration of 72 hours without
 403 additional user input; after this time, the CCS will return to its previous operating mode.

404 **Note:** Long term (persistent) overrides are not restricted, as some users may opt to use
 405 this functionality. EPA recommends encouraging the use of temporary overrides to
 406 consumers when appropriate.

407 **Note:** EPA proposes systems to have the capability for consumer override without limitation, as is typical in
 408 ENERGY STAR connected criteria. EPA notes that short term overrides with a maximum 72-hour time limit
 409 are preferable, as users often forget when a persistent override is used and would de facto un-enroll in a DR
 410 program indefinitely. EPA notes that this does not mean that every DR program in which the model is
 411 enrolled must allow consumer override. Rather, this is a requirement that the CCS provide the technical
 412 capability to implement overrides.

413 EPA understands this is not included in AHRI 1380 but sees value in including with little downside. EPA
 414 does not anticipate this functionality would require direct testing but would look to confirm this functionality
 415 through a review of the product, controls, and documentation.

416 **c. DR Information and Messaging**

417 The CCS shall support the following upstream messaging from the device as supported
 418 by application layer protocol(s) and may support the additional (optional) messaging
 419 capabilities. Support for these messaging signals is implemented via the open standards
 420 protocol used in the product. Implementation details are described in Appendix A.

421 Required DR Messaging I/O:

Messaging I/O Operation	Messaging Operation Description
Verifying Connectivity	Ensures target CCS is connected to DRMS and prepared to accept DR signals.
System Capabilities	Requests basic CCS level information on target device, including equipment type response capability.
Operational State(s) (see c ii. below)	Requests information on CCS running state, DR conditions operating on product, opt in/out state, and current fault conditions. Note: Operational State data structure and layout may vary by application layer protocol, containing the following device state information:

423

Operational State Codes:

Operational State Code	Operational State Definition
Idle Normal	Indicates that no DR event is in effect and the CCS has no/insignificant energy consumption.
Running Normal	Indicates that no DR event is in effect and the CCS is running normal under local control.
Idle Curtailed	Indicates that a curtailment type DR event is in effect and the CCS is in off mode.
Running Curtailed	Indicates that a curtailment type DR event is in effect and CCS is running in General Curtailment mode
Idle Heightened	Indicates that a heightened-operation type of DR event is in effect and the CCS is in off mode.
Running Heightened	Indicates that a heightened-operation type of DR event is in effect and CCS is running in Critical Curtailment mode.
CCS Error Condition	Indicates that the CCS is not operating or is in some way disabled (for example, no response to the grid).
Idle Opted Out	Indicates that the HVAC system is presently opted out of any DR events and the system is in off mode.
Running, Opted Out	Indicates that the SGD is presently opted out of any DR events and the SGD is operating normal under local control.

424

425

d. DR Requests and Responses

426

The CCS shall also support the required DR operational modes listed below and may support additional open standard defined DR signals.

427

428

429

i. Required Operational Mode Functionality:

Operational Mode Function	Operational Mode Description
Maximum Indoor Temp. Rise	Specifies the maximum indoor temperature rise that the equipment must use when processing curtailment and/or price responsive modes.
General Curtailment	Directs equipment to reduce power consumption to a maximum of 70% of rated load power. Applicable to both staged and variable capacity equipment.
Critical Curtailment	Directs equipment to reduce power consumption to a maximum of 40% of rated load power. Staged equipment is not anticipated to respond to this message type; DRMS may substitute a General Curtailment message for this equipment type. Both staged and variable capacity equipment in heating mode shall not use resistance heating while indoor ambient temperature is equal to or above 62° F.

Off Mode	Directs equipment to turn to off mode, while maintaining compressor crankcase heater power and system controls power. Applicable to both staged and variable capacity equipment.
End Active Events	Notifies equipment that current or upcoming DR event(s) are cancelled.
Advanced Notification	Notifies equipment of an upcoming DR event. Equipment may perform preheating / precooling as appropriate. Note: Protocol dependent, may be attached to DR signals in some application layers.
Utility Peak Load Price Signal	Notifies equipment that a peak price period is in effect and contains relative pricing info on this event. Equipment manufacturer may provide user with the means to configure system to automatically respond to peak load price signals.
Customer Override	Notifies DRMS that a consumer has overridden a current / scheduled DR event.

430

431 **Note:** The above contains minor changes in language from the Limited Topic Proposal to align more closely
432 with AHRI 1380.

433 ii. Operational Requirements:

434 Variable capacity equipment must ramp up/down changes in power over a minimum of 5
435 seconds, to decrease transients generated by operation.

436 D. Additional Information for Consumers

437 a. If additional modules, devices, services, particular controllers/thermostats, and/or
438 supporting infrastructure are required in order to activate the CCS's communications
439 capabilities, installation instructions and a list of these requirements shall be prominently
440 displayed in the product literature and cut sheets. These instructions shall provide
441 specific information on what must be done to activate these capabilities (e.g. the
442 brochure might include, "This product can participate in utility demand response
443 programs if paired with model XD1124 thermostat, which has Wi-Fi capability and would
444 also require Internet connectivity and a wireless router for this functionality.")

445 **5) Test Requirements:**

446 A. One of the following sampling plans shall be used for purposes of testing for ENERGY STAR
447 certification:

448 a. A single unit is selected, obtained, and tested. The measured performance of this unit and
449 of each subsequent unit manufactured must be equal to or better than the ENERGY STAR
450 specification requirements. Results of the tested unit may be used to certify additional
451 individual model variations within a Basic Model as long as the definition for Basic Model
452 provided in Section 1, above, is met; or

453 b. Ratings are determined pursuant to the sampling requirements defined in 10 CFR Part 429,
454 Subpart B § 429.16 either by selecting units for testing or by the application of an alternative
455 rating method (ARM) as defined in 10 CFR Part 429.70. The certified rating must be equal
456 to or better than the ENERGY STAR specification requirements. Results of the tested or
457 simulated unit may be used to certify additional model variations within a Basic Model as
458 long as the definition for provided above and in 10 CFR Part 430.2 is met. Further, all
459 individual models within a Basic Model must have the same certified rating per DOE's
460 regulations in Part 429 and this rating must be used for all manufacturer literature, the

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461 certified product list, and certification of compliance to DOE energy conservation standards.

462 c. For heat pumps to achieve the ENERGY STAR with the Cold Climate regional label, the

463 testing must include the H4 very low temperature condition as defined in 10 CFR part 430

464 Subpart B, Appendix M1, Table 11 through Table 15 as applicable. This test condition shall

465 be used to determine COP at 5° F and Percentage of Rated Capacity at 5° F criteria as

466 required by Table 3 in this specification. Alternatively, the manufacturer may provide self-

467 reported test information for performance at 5° F to determine the COP and Percentage

468 Heating Capacity criteria in order to certify as ENERGY STAR Cold Climate before the

469 Appendix M1 effective date on January 1, 2023. After January 1, 2023, all units must report

470 test data to remain certified.

471 **Note:** While EPA seeks to eventually add testing rigor to validate cold climate performance, manufacturers

472 may report application data for 5° F performance until the Appendix M1 test method is effective on January

473 1, 2023. After this time, 5° F performance must be measured per the H4 very low temperature test as

474 defined in this appendix. Manufacturers raised a concern that the 5°F testing in Appendix M1 is specified in

475 such a way as to be unrealistic. EPA is satisfied this is not the case and invites other parties to send

476 questions directly to DOE at ApplianceStandardsQuestions@doe.gov for clarification.

477 B. When testing central air conditioners and heat pumps, the following test method shall be

478 used to determine ENERGY STAR certification:

479 **Table 5: Test Method for ENERGY STAR Certification**

ENERGY STAR Requirement	Region	Test Method Reference
SEER2, EER2, HSPF2 or SEER, EER, HSPF	All Climates	10 CFR part 430 Subpart B Appendix M1 or 10 CFR part 430 Subpart B, Appendix M (Allowed for models certified prior to January 1, 2023)
COP @ 5° F, Percentage of Heating Capacity @ 5° F	Cold Climate	10 CFR part 430 Subpart B Appendix M1 * (Tested results required for models certified beginning January 1, 2023)
Connected Products: Demand Response	All Climates	Evaluation of Demand Response in CAC/HP (in development) or certification to AHRI 1380 ** and examination of product documentation and interfaces
Controls Verification Procedure	Cold Climate	Controls Verification Procedure for Residential Heat Pump Low Ambient Performance (to be developed)

480 * Prior to the specification effective date, products may certify COP @ 5° F and heating capacity @ 5° F

481 with manufacturer provided application data. Percent Heating Capacity @ 5° F will be heating capacity @

482 5° F (based on manufacturer provided application data) divided by heating capacity @ 47° F (as

483 measured by Appendix M).

484 ** Prior to the test method publication date, products may certify as Connected through examination

485 of the product, its control system and its documentation. Recognition as meeting ENERGY STAR

486 connected criteria is optional.

487 **Note:** Prior to January 1st, 2023, products may be certified to Version 6.0 using the Appendix M test
488 procedure and associated metrics, and report 5° F performance criteria based on engineering test and
489 simulation, in accordance with manufacturer provided application data. After the specification effective date,
490 products will need to report tested criteria according to the Appendix M1 test method. EPA seeks to validate
491 cold climate performance with consistent test data but understands that implementation of Appendix M1
492 prior to the Federal effective date is not practical for manufacturers. This solution is intended to allow
493 products to begin to gain the Cold Climate recognition immediately but with the backing that partners will
494 need to provide tested data in 2023 to maintain certification. Until the effective date of the specification,
495 connected criteria may be certified based on product examination and documentation review. By the
496 effective date, EPA expects that one or both of the other methods to verify product performance will be
497 available and must be used to earn optional recognition as meeting ENERGY STAR connected criteria.
498 Note that per Definition P, the control may be considered within the product boundary for connected
499 purposes, as proposed within the Limited Topic Proposal.

500 As indicated in section 3B., EPA may consider additional methods to demonstrate low ambient performance
501 for cold climate heat pumps. In that case, the associated test methods would be added to Table 5.

502 EPA will release a draft of the Controls Verification Procedure shortly with opportunity for stakeholder
503 feedback.

504 **6) Effective Date:** This ENERGY STAR Central Air-Conditioners and Heat Pump Specification shall take
505 effect on **January 1, 2023**. To certify for ENERGY STAR, a product model shall meet the ENERGY
506 STAR specification in effect on the date of manufacture. The date of manufacture is specific to each
507 unit and is the date (e.g., month and year) on which a unit is considered to be completely assembled.

508 **Note:** EPA received strong feedback that manufactures would be unable to comply with the specification
509 before January 1, 2023 due to the extensive need for redesign and retesting for the upcoming Federal test
510 method change. In light of this, EPA has chosen to align the effective dates, allowing for certification prior to
511 2023 using currently available data, with the potential to gain the Connected recognition or Cold Climate
512 Heat Pump label promptly. EPA aims to finalize the Version 6.0 CAC/HP specification in Q2 of 2020.

513 **Future Specification Revisions:** EPA reserves the right to change the specification should
514 technological and/or market changes affect its usefulness to consumers, industry, or the environment.
515 In keeping with current policy, revisions to the specification are arrived at through industry discussions.
516 In the event of a specification revision, please note that the ENERGY STAR certification is not
517 automatically granted for the life of a product model.

518 EPA's ENERGY STAR Emerging Technologies program currently recognizes highly efficient air to
519 water heat pumps that have acceptable cold climate performance. As this technology gains a foothold
520 in the US, EPA anticipates it will eventually make sense to include this type of product in the scope of
521 the CAC/HP specification.

522 Additionally, to align with the ENERGY STAR Certified Homes' effort to develop a standard for grading
523 HVAC installations, ENERGY STAR hopes to encourage the development of controls that could auto-
524 grade equipment installation. Future revisions may include requirements or recognitions for equipment
525 that can verify correct installation, as well other communicating features that can identify faults or send
526 service alerts to the consumer. ENERGY STAR aims to leverage the knowledge and technology of
527 equipment designers to align tested with field performance of central air conditioners and heat pumps.

528

Appendix A: Demand Response Messaging:

Category	Sub-type	Demand Response Messaging	Response Result	CTA (2045-A)	OpenADR (2.0b)
Basic Signals	Curtailment	General Curtailment	Reduce load (moderate)	Shed ¹⁰	oadrDistributeEvent: SIMPLE level 1. ¹¹
		Emergency Curtailment	Reduce load (major)	Critical Peak Event ¹⁰	oadrDistributeEvent: SIMPLE level 2. ¹¹
		Off Mode	Turn off (if possible)	Grid Emergency ¹⁰	oadrDistributeEvent: SIMPLE level 3. ¹¹
	Operational State	Return to Normal Operation	Return to defaults	End Shed / Run Normal ¹⁰	oadrDistributeEvent: CANCELLED. ¹²
		Advance Notice	No requirement (flexible)	Pending Event Time / Type ¹⁰	oadrDistributeEvent: NEAR / FAR / ACTIVE ¹²
Advanced Signals	Device State (in event)	Maximum Indoor Temp. Offset	Adjust setpoint for use in curtailment / price response	Get / Set Temperature Offset ¹³	oadrDistributeEvent: LOAD_CONTROL, x-loadControlSetpoint ¹¹
	Device Logic	Utility Peak Load Price Signal	Use / do not use energy when appropriate	Present Relative Price ¹⁰	oadrDistributeEvent: ELECTRICITY_PRICE ¹
Device Properties & Enrollment	Opt Out	Consumer Override	Skip response to event within opt out time window	Customer Override. Sent each time device is queried while opt out is active ¹⁰	oadrCreateOpt, oadrCancelOpt ¹⁴
	Dev. Info	Device Information	Indicates product type	Info Request ¹³	ei:eiTargetType (endDeviceAsset) ¹⁵

¹⁰ CTA-2045-A: Table 8-2

¹¹ OpenADR 2.0b, Section 8.2.2

¹² OpenADR 2.0b, Section 11.2

¹³ CTA-2045-A: Table 9-2

¹⁴ OpenADR 2.0b, Section 8.5

¹⁵ OpenADR 2.0b, Annex A

	Status	State Reporting Requirements	Provide state information to requestor	Query / State Query Response ¹³	EiReport. oadrPayloadResource-Status ¹²
	Hardware	Hardware Requirements	Design of product & comms.	AC or DC Form Factor physical interface	-
Device Energy	Energy	Power (Instantaneous)	Demand of product (W)	Get CommodityRead, code 0 ¹⁶	oadrReport: energyReal ¹²
		Energy (Cumulative)	Energy used by product (kWh)	Get CommodityRead, code 0 ¹⁶	oadrReport: energyReal ¹²

531

532 **Note:** EPA is developing the above appendix on DR messaging under common protocols to improve the
533 specificity of DR method definitions in section 4C, Demand Response (DR), and assist with the
534 interoperability and implementation of DR strategies for connected CAC/HP equipment. EPA is requesting
535 feedback on this appendix and encourages stakeholders to engage in a dialogue with EPA to further
536 develop this resource.

¹⁶ CTA-2045-A, Section 9.3.1